



Comprehensive Pre-Disaster Prevention!

Preparing to Establish the Disaster Management Agency

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Disaster management
support character
<<Namabo~>>

Past large-scale disasters and future anticipated large-scale disasters

It is crucial to significantly enhance disaster management planning functions and conduct preparations from normal times to ensure readiness before large-scale disasters occur.

Great East Japan Earthquake

- Number of deaths: 19,775
- Number of evacuees: Up to 470,000
- Number of completely or partially destroyed buildings: 406,038

<* As of March 8, 2024, 2:00 PM>

2024 Noto Peninsula Earthquake

- Number of deaths: 515
- Number of evacuees: Up to 57,000
- Number of completely or partially destroyed buildings: 29,523

<* As of January 28, 2025, 2:00 PM>

Torrential rain of July 2018

- Number of deaths: 237
- Number of evacuees: Up to 42,000
- Number of completely or partially destroyed buildings: 18,010

<* As of January 9, 2019>

2016 Kumamoto Earthquake

- Number of deaths: 277
- Number of evacuees: Up to 180,000
- Number of completely or partially destroyed buildings: 43,386

<* Human damages: as of August 14, 2024>
<* Building damage: as of April 12, 2019>

Trench-type Earthquakes in the Vicinity of the Japan and Chishima (Kuril) Trenches

- Estimated number of deaths: Up to **approx. 199,000**
- Estimated number of evacuees: Up to **approx. 600,000**
- Estimated number of completely destroyed and burned buildings: Up to **approx. 220,000**

* Probability of an M8.8 or greater earthquake occurring in the Chishima Trench within the next 30 years : 7%-40%

Tokyo Inland Earthquake

- Estimated number of deaths: Up to **approx. 23,000**
- Estimated number of evacuees: Up to **approx. 2,900,000**
- Estimated number of completely destroyed and burned buildings: Up to **approx. 610,000**

* Probability of an M7-class earthquake occurring in the southern Kanto Region within the next 30 years : approx. 70%

Mt. Fuji eruption

[Lava flows, etc.]

Estimated population within potential impact area:

approx. 790,000 people

Estimated number of people requiring preemptive evacuation: **approx. 110,000 people**

[Volcanic ash] A wide area, including the Tokyo metropolitan region, may be affected

Potential impacts include paralysis of transportation functions, disruption of lifeline functions, and collapse of wooden houses

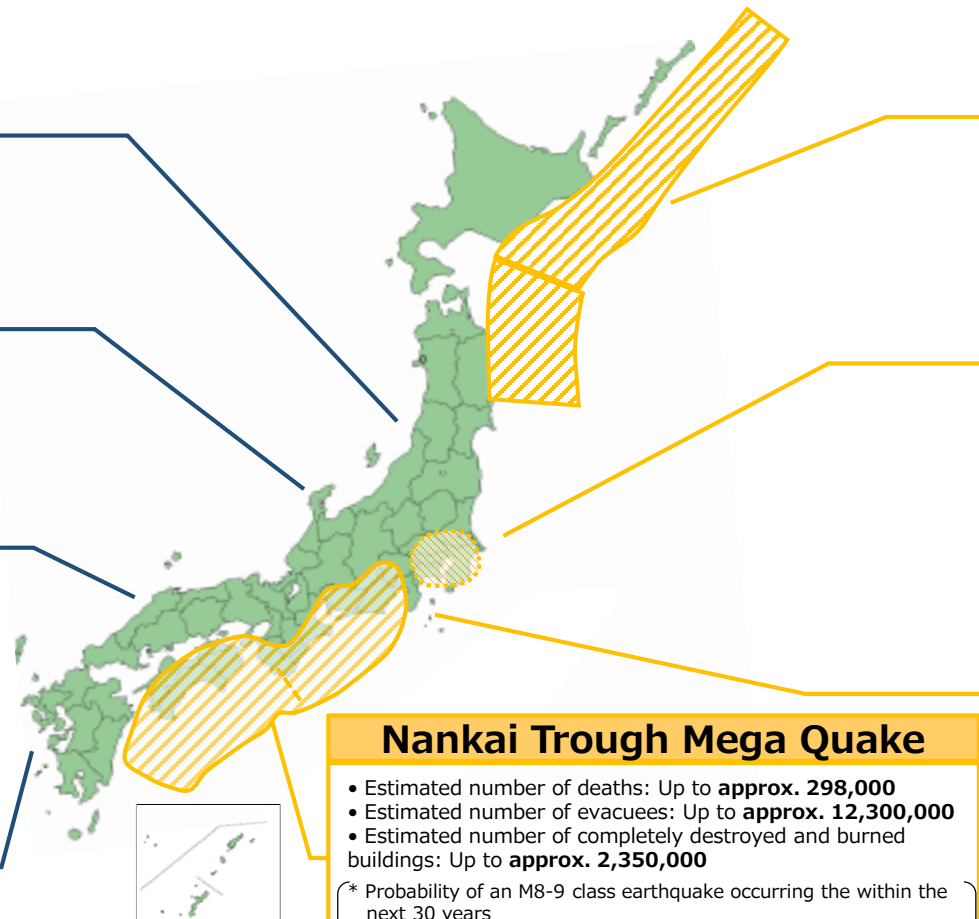
* The probabilities of earthquakes occurring are based on data from the Headquarters for Earthquake Research Promotion

(As of January 2025)

Nankai Trough Mega Quake

- Estimated number of deaths: Up to **approx. 298,000**
- Estimated number of evacuees: Up to **approx. 12,300,000**
- Estimated number of completely destroyed and burned buildings: Up to **approx. 2,350,000**

* Probability of an M8-9 class earthquake occurring the within the next 30 years : approx. 80%



Future anticipated torrential rain disasters

- In recent years, Japan has experienced unprecedented torrential rains that have led to severe flooding and landslides in various regions each year.
- With climate change anticipated to increase rainfall and the frequency of flooding, there are growing concerns that water-related disasters will become more severe and more frequent.

Main water-related disasters in recent years

Torrential rain of July 2018



Flood damage along the Oda River
(Kurashiki City, Okayama Prefecture)

Torrential rain of July 2020



Situation of flood damage along the
Kuma River
(Hitoyoshi City, Kumamoto Prefecture)

2019 East Japan Typhoon (Hagibis)



Situation of flood damage along the
Chikuma River
(Nagano City, Nagano Prefecture)

Heavy rain of September 2024

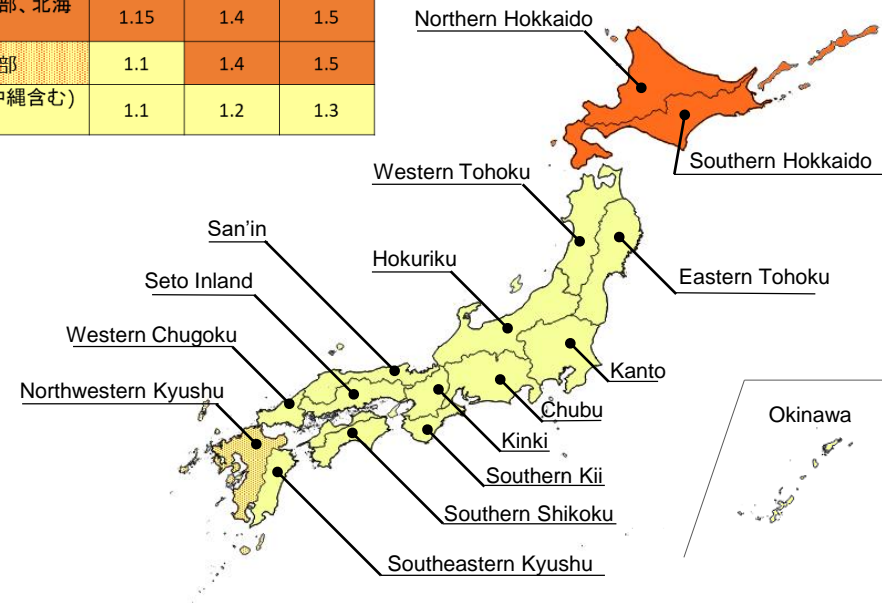


Loss of houses and obstruction caused
by driftwood along the Tsukada River
(Wajima City, Ishikawa Prefecture)

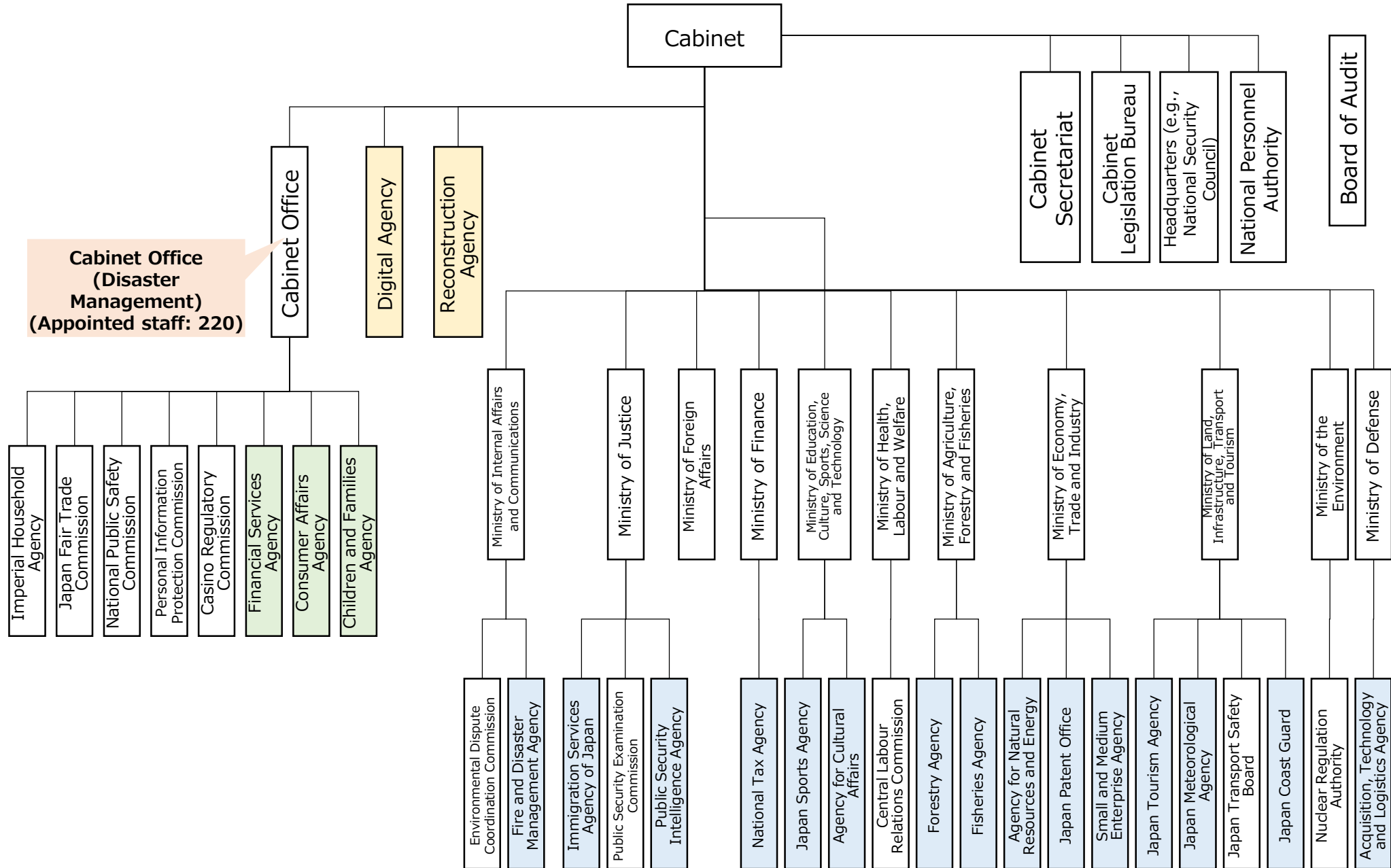
Impact of climate change expected in the future

<Changes in rainfall amounts by region>

地域区分	2℃上昇	4℃上昇	
		短時間	
北海道北部、北海道南部	1.15	1.4	1.5
九州北西部	1.1	1.4	1.5
その他(沖縄含む)地域	1.1	1.2	1.3



Organization of Japan's administrative agencies



Basic direction for establishing the Disaster Management Agency

- It is essential to create a “disaster-resilient nation” that prioritizes human life and human rights.
- **Comprehensive pre-disaster prevention measures must be implemented** from normal times.
- A Disaster Management Agency will be established as the headquarters for **comprehensive pre-disaster prevention**, encompassing thorough disaster risk prevention, recovery, and reconstruction.
- The agency will report directly to the Cabinet and will be led by a dedicated minister who has the authority to recommend and expedite the implementation of disaster risk reduction measures throughout the government from normal times. It will be staffed with an adequate number of experts and a sufficient budget.

Headquarters functions provided by the Disaster Management Agency

I Formulation of basic policies and government strategies related to disaster management

II Headquarters for promoting and expediting comprehensive “pre-disaster prevention”

III Headquarters for coordinating disaster response from onset through recovery and reconstruction



Future steps

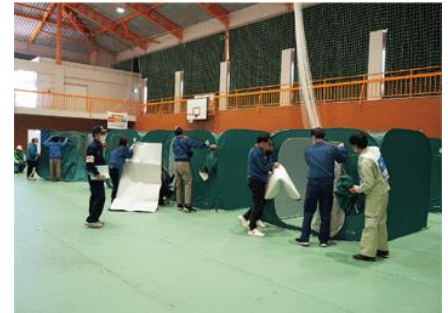
After summer 2025: Request budget and agency staff

2026 Ordinary Session of the Diet: Submit related bills

During FY2026: Establish Disaster Management Agency

Realize comprehensive disaster victim support.

- Fundamentally enhance living conditions in evacuation shelters, including **better stockpiling based on Sphere Standards.**
- **Implement and standardize training programs** related to the management of evacuation shelters
- **Create a support system for managing disaster cases.**
- Develop a medical care system that utilizes ships to provide health care in the event of a disaster.
- **Establish a platform** for examining issues from **various perspectives, such as women, the elderly, and children,** and to consider appropriate support measures.



Evacuation site setup drill
(Hirono Town, Fukushima
Prefecture)

Main initiatives to be promoted by the Disaster Management Agency (2)

Comprehensively utilize digital disaster management technologies (Disaster Management DX)

- Develop a “disaster management digital platform” accessible to both the public and private sectors.
- Promote **DX for disaster victim support**, including the introduction of systems for collecting and managing victim-related data.
- Establish **a digital infrastructure** for rapid damage assessment and decision-making support in disaster response, utilizing satellites, drones, and generative AI.
- Study countermeasure schemes leveraging digital technology for real-time documentation of disaster response and analysis of operational challenges.
- **Build systems for training and capacity development of disaster management DX personnel** in local governments and related organizations.

Main initiatives to be promoted by the Disaster Management Agency (3)

Disaster prevention education and awareness promotion aimed at behavioral change.

- Study comprehensive and strategic communication designs.
- **Conduct practical disaster prevention education from early childhood** (digital disaster prevention education, etc.)
- Promote **community-based disaster prevention education** within the community.
- Record, share, and **pass on lessons learned** from disasters.



Personal safety training
(Komatsushima City,
Tokushima Prefecture)



Tsunami evacuation drill
(Hiji Town, Oita
Prefecture)



Disaster prevention workshop
(Naruto City, Tokushima Prefecture)

Main initiatives to be promoted by the Disaster Management Agency (4)

Strengthen public-private partnerships among industry, academia, and the community.

- Enhance support systems for local governments provided by national and prefectural authorities.
- Reinforce disaster response capabilities across industry, academia, and community sectors.
- Expand the participation of private companies with relevant expertise and resources.
- Strengthen collaboration with and expanding the participation of non-profit organizations (NPOs) engaged in disaster relief efforts.
- **Establish connections between industry, academia, and the community to ensure relationships are in place from normal times.**



Train and develop personnel to support disaster victims through public-private partnerships.



Network meeting

Main initiatives to be promoted by the Disaster Management Agency (5)

Standardization of disaster response, human resource development, and training

- Standardize decision-making processes, support systems, and response procedures at disaster sites.
- **Establish a human resource development and training system** in collaboration with relevant organizations. (Consider educational and training functions such as a disaster prevention university.)
- **Develop coordination personnel** with diverse experience and expertise.



Main initiatives to be promoted by the Disaster Management Agency (6)

Research, development, and implementation of disaster prevention technologies

- Identify and integrate new technological needs related to disaster prevention and mitigation.
- **Promote** research, development, and **implementation of disaster prevention technologies** through collaboration with related organizations. This includes advancing damage estimation techniques and developing robots for disaster rescue and response.



Satellite constellation system



Water-recycling handwashing stand



Mobile disaster response container toilet

International development

- **Enhance international cooperation** by leveraging disaster prevention technologies, knowledge, and lessons learned from past disasters.
- **Promote and expand the disaster prevention industry** through the use of advanced disaster prevention technologies and knowledge.



Scene from the Asian Conference on
Disaster Reduction

Expectations for municipalities regarding pre-disaster prevention

Disclosure of information on the stockpiling of disaster prevention supplies by local governments

<Examples of resources essential for evacuation life>



Food



Drinking water



Cardboard beds



Partitions



Portable
toilets



Simple
toilets



Local government's central
stockpile warehouse

Local governments must disclose the status of their stockpiles of the above types of supplies once a year.

(Basic Act on Disaster Management revision)

Revision of Initiatives and Guidelines regarding Evacuation Shelters for Local Governments (December 2024)

- In accordance with **Sphere Standards**, etc., the following documents have been revised and notified to local governments: "Initiatives for Ensuring Adequate Living Conditions in Evacuation Shelters," "Guidelines for Evacuation Shelter Management and Life Support (Checklist)," and "Guidelines for Securing and Managing Toilets in Evacuation Shelters."

Securing and managing toilets

- Securing toilet cars and toilet trailers
- Sphere Standard "**1 unit per 20 people**"



Toilet trailer (Wajima City)



Comfort toilets (Suzu City)

Securing the quality of food

- Utilizing food trucks, etc.
- Following the menus recommended by the Ministry of Agriculture, Forestry and Fisheries, academia, universities, etc., as well as **energy intake guidelines** presented by Sphere Standards and the Ministry of Health, Labour and Welfare



Food cars (Wajima City)



Kitchen cooking equipment

Securing living spaces

- Stocks of partitions and simple beds, such as cardboard beds and inflatable beds
- Sphere Standards "**3.5 m² living space**"



Cardboard beds
(Wajima City)



Partitions (Suzu City)

Securing potable water

- Stocks of resources to install showers or temporary baths
- Sphere Standards "**1 unit per 50 people**"



Temporary bathing
facilities (Wajima City)



Temporary bathing
facilities

Overview of the Individual Evacuation Plan

- This plan outlines the support measures for individuals who need assistance during evacuations, including the elderly and people with disabilities.

Target

- Individuals requiring evacuation support include elderly persons and those with disabilities who have difficulty evacuating independently and need specialized help to ensure their safety during evacuation.

Creation

- Municipalities are encouraged to create these plans (an obligation of effort) in collaboration with relevant professionals, such as welfare specialists.
 - * The plans should be prioritized based on the anticipated damage from disasters in the area and the physical and mental conditions of the individuals involved.
 - * These individual evacuation plans should be created with the consent of the individuals requiring support.

Contents

(Name, address, etc.) ○ Names of persons who will provide evacuation support, etc. ○ Evacuation destinations, etc.

Provision of individual evacuation plan information to evacuation support personnel, etc. (*)

- (*) Evacuation support personnel: Fire department, police, community welfare officers, social welfare councils, voluntary disaster prevention organizations, etc.
 - The individual evacuation plan information is provided to evacuation support personnel, etc., to ensure appropriate evacuation support is provided
 - During normal times, information is provided only when there are special provisions in the ordinance or with the consent of the individual requiring evacuation support, etc. In the event of a disaster, consent is not required.

Example of an Individual Evacuation Plan




● ● 町 個 別 避 難 計 画


必要に応じて欄外や裏面を活用して差し支えありません。

避難行動要支援者

個別避難計画に記載等された情報（計画情報）は、避難支援等の実施に必要な限度で消防や警察等の避難支援等関係者に提供されることとなります。計画に記載等された情報の一部だけを消防や警察等の避難支援等関係者に提供することも可能です。提供先では必要以上に共有することがないようにするなど、情報漏洩の防止などの対応に努めています。

ふりがな	ばんどう たろう	計画情報を避難支援等関係者に提供することに同意します ✓	生年月日	平成●●年●●月●●日
氏 名	坂東 太郎		性 別	男 女
住所又は居所*	●●町字◆◆23番地	避難するときに必要な支援の内容		
電話番号その他の連絡先	●●●●-●●●●-1234 abcdef@ghijklmail.ne.jp	It is helpful to have a communication support board when evacuating together.		

※この場所（住所又は居所）での災害リスクは次のとおりです。 ☒ 土砂災害 特別警戒区域  ☐ 洪水  ☒ 高潮 20m~  ☐ 津波

 最寄りの避難できる場所は、土砂災害の場合は●●園、高潮の場合は●●館です。
「警戒レベル3高齢者等避難」（津波の場合は「避難指示」）が発令されたらすぐに安全な場所に避難！

避難支援等実施者

避難支援等実施者本人やその家族等の生命及び身体の安全を守ることが大前提です。また、個別避難計画は、あくまで避難の円滑化や避難行動への支援の可能性を高めるためのものであり、避難支援等実施者に対して、避難支援等の結果について 法的な責任や義務を負わせるものではありません。避難支援等実施者は個人である必要はありません。組織や団体を記載等することも可能です。

ふ り が な	ふくし うめこ	計画情報を避難支援等関係者に提供することに同意します ✓	できること	対応できる状況
氏名又は名称	福祉 梅子		<input checked="" type="checkbox"/> 高齢者等避難の避難情報の伝達 <input type="checkbox"/> 避難しているかの確認 <input type="checkbox"/> 避難先に一緒に行く <input checked="" type="checkbox"/> その他 （※具体的に書いてください） メールやFAXで、避難しているかを確認	<input checked="" type="checkbox"/> 台風や大雨など <input type="checkbox"/> 土砂災害 <input type="checkbox"/> 地震 <input type="checkbox"/> 津波 <input checked="" type="checkbox"/> その他（高潮、噴火など）
住所又は居所	●●町字◆◆35番地			
電話番号その他の連絡先	●●●●-●●●●-5678			

ふ り が な	しかくしかくじちかい	計画情報を避難支援等関係者に提供することに同意します ✓	できること	対応できる状況
氏名又は名称	◆◆自治会		<input type="checkbox"/> 高齢者等避難の避難情報の伝達 <input checked="" type="checkbox"/> 避難しているかの確認 <input checked="" type="checkbox"/> 避難先に一緒に行く <input type="checkbox"/> その他 （※具体的に書いてください） 平素からの挨拶、声かけ、簡易的な避難訓練	<input checked="" type="checkbox"/> 台風や大雨など <input checked="" type="checkbox"/> 土砂災害 <input type="checkbox"/> 地震 <input type="checkbox"/> 津波 <input type="checkbox"/> その他（高潮、噴火など）
住所又は居所	●●町字◆◆78番地			
電話番号その他の連絡先	●●●●-●●●●-7891			

1名や1団体でも問題ありません。3以上の場合、欄を増やしたり、欄外や裏面を活用してください。

避難先・避難経路・その他

避難経路は災害時にとることが予定される経路を書いてください。災害の状況によっては、記載のとおり避難できない場合もあります。その場合は、当日の状況に応じて避難経路や避難先を変更してください。

避難先

自宅の居間（※屋内安全確保の場合）
◆◆公民館（※立退き避難の場合）

避難経路

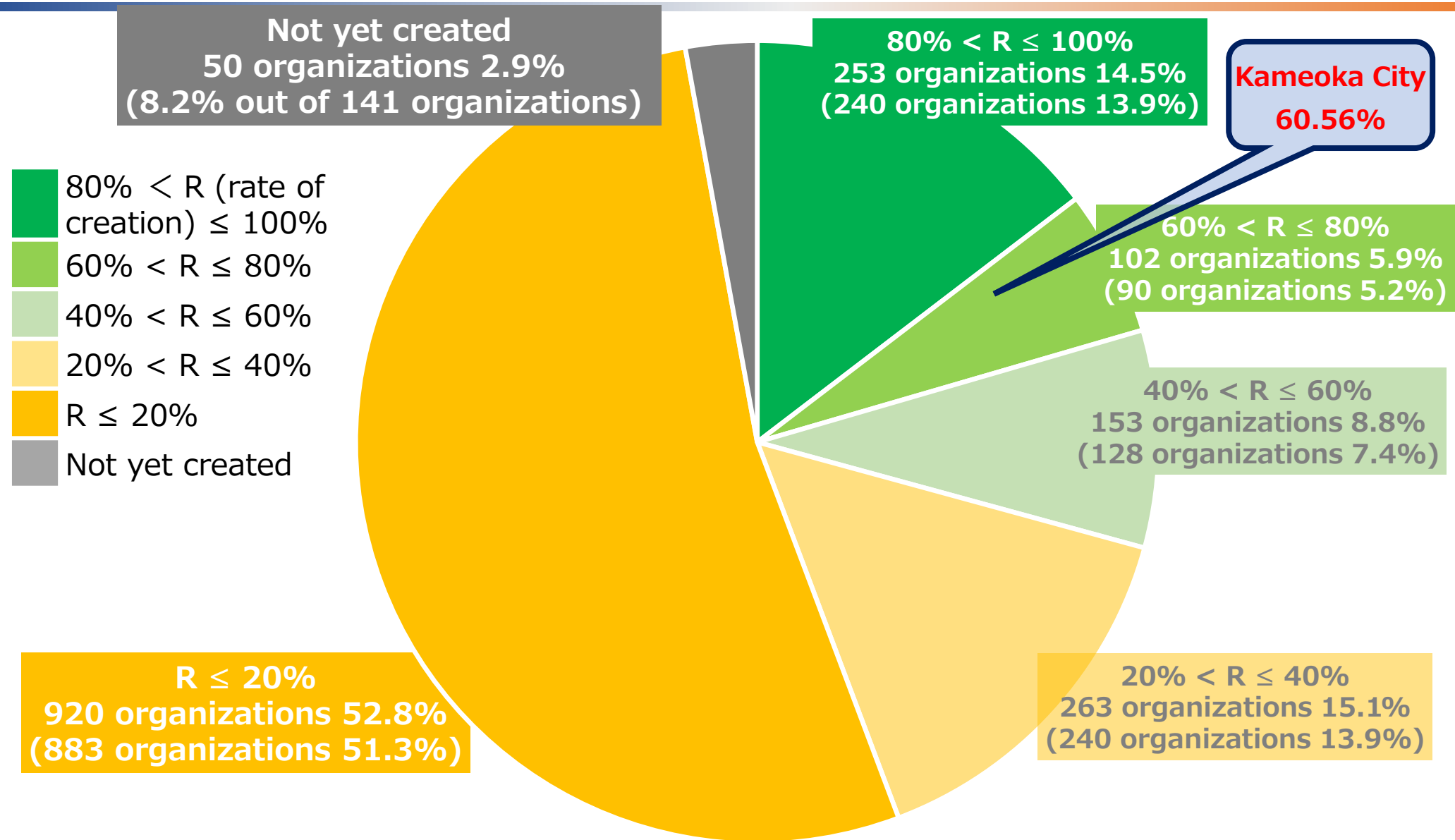
自宅 → 町道●号線を渡る → ◆◆公民館
（道路をはさみ自宅向かい）
※自宅前に流雪溝があります。
雪が積もっている時季には見えにくいので、
気を付けてください。

その他

玄関先に必要なお薬を入れている非常用持ち出し袋を準備しているので、忘れず持ち出すことができるよう、みんなで声をかけあいましょう。

Situation of Individual Evacuation Plan development

As of April 1, 2025



N = 1,741 organizations

Note) Rate of creation (R) = $\frac{\text{Number of individuals requiring evacuation support and for whom individual evacuation plans have been created in each municipality (persons)}}{\text{Number of individuals requiring evacuation support listed in the evacuation support register in each municipality (persons)}}$

* Figures in parentheses reflect the status as of April 1, 2024. Please note that the previous survey did not include municipalities in Ishikawa Prefecture (19 cities and towns) due to the impact of the Noto Peninsula Earthquake. Thus, the total is 1,722 organizations, which differs from the current survey.



- “Evacuation Life Support Leaders and Supporters” are individuals who have attained the essential skills to manage evacuation shelters and can proactively collaborate with local governments and other support providers to enhance living conditions in these shelters.
- To identify and train such individuals across various regions, the Cabinet Office is conducting model training sessions for “Evacuation Life Support Leaders and Supporters” throughout Japan.
- A database will be established to track individuals who complete the training program (Operations scheduled to begin in FY2025)

Programs scheduled in FY2025

Training Program	<ul style="list-style-type: none"> On-demand lectures (pre-recorded) Two-day training including basic lectures, group discussions, workshops, etc.
Model training	Hirosaki City (Aomori), Takasaki City (Gunma), Futtso City (Chiba), Toshima City (Tokyo), Shibata City (Niigata), Oyabe City (Toyama), Hakusan City (Ishikawa), Ono City (Fukui), Ichikawa Misato Town, Hayakawa Town, Minobu Town, Nanbu Town, and Fujikawa Town (Yamanashi), Chikuhoku Village (Nagano), Gero City (Gifu), Fuji City (Shizuoka), Nishio City (Aichi), Kameoka City (Kyoto) , Izumi City (Osaka), Nishinomiya City (Hyogo), Tottori Prefecture, Maniwa City (Okayama), Mihara City (Hiroshima), Yamaguchi Prefecture, Matsuyama (Ehime), Shimanto Town (Kochi), Fukuoka City (Fukuoka), Kikuyo Town (Kumamoto) Total: 24 municipalities
Self-directed	Okazaki City (Aichi), Setouchi City (Okayama), Taragi Town (Kumamoto) Total: 3 municipalities

December 6 and 7



Training textbook



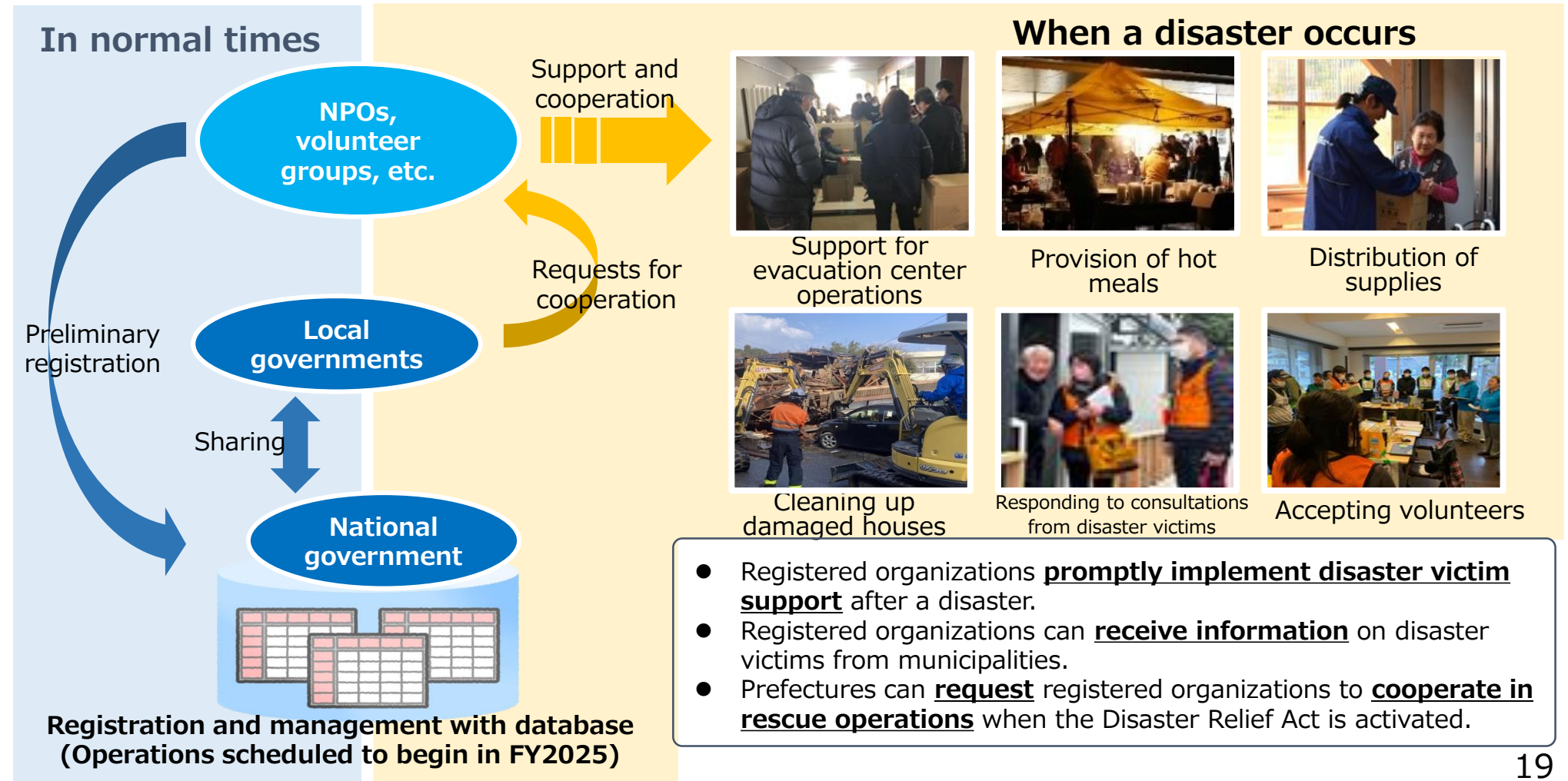
Group discussions



Practicing improving the evacuation shelter environment

Creation of a registration system for NPOs, volunteer groups, etc.

○ To strengthen public-private partnerships, a system will be established for the national government to pre-register non-profit organizations (NPOs), volunteer groups, and other disaster relief organizations. Information on these registered organizations (organization name, activities, activity areas, etc.) will be compiled into a database and shared with local governments and other entities. This system aims to foster relationships based on “face-to-face interactions” during normal times, enabling the prompt delivery of detailed, high-quality disaster relief immediately following a disaster. *Measures implemented under the revised 2025 Disaster Countermeasures Act, etc.



Disaster relief efforts in collaboration with private companies following the Noto Peninsula Earthquake

- Following the 2024 Noto Peninsula earthquake, local governments and other administrative agencies collaborated with private companies to provide relief supplies and accommodations to the affected areas.
- By leveraging the capabilities of these companies, which offer various services daily, the disaster relief efforts were executed in a professional, smooth, and efficient manner.

Relief goods operations

- Private logistics companies were commissioned to manage wide-area transportation hubs for relief goods and to transport supplies to evacuation centers.



Management of relief supply centers (Ishikawa Prefectural Industrial Exhibition Hall)

Food and beverage provision

- In Anamizu Town, the local government commissioned members of the local restaurant association to operate the “Central Kitchen,” providing nutritious, warm meals for disaster victims.



Meal distribution by restaurant association members (Anamizu Town)

Accommodation provision

- Supporting secondary evacuation, etc., by utilizing hotels, inns, and private lodgings.
- Private lodging operators were able to accommodate a wide range of needs, including detached houses, pet-friendly accommodations, and furnished rooms.



Provision of private lodging facilities

Signing of disaster response agreements between local governments and private organizations

Transporting supplies

- Agreement on information gathering and transportation of supplies using **drones** during disasters

Parties involved: Natori City, Miyagi Prefecture; KORAKU Co. (Drone Shop Sendai)

- Agreement on cooperation regarding the **transportation** and management of **supplies** during disasters

Parties involved: Higashi-Hiroshima City, Hiroshima Prefecture; Fukuyama Transporting Co., Ltd.

Securing housing

- Agreement on the provision of rental **camping cars**, etc., during disasters

Parties involved: Koshigaya City, Saitama Prefecture; Rental Camping Car Association

- Agreement on the provision of mobile accommodation facilities (**container hotels**), etc., during disasters

Parties involved: Iza City, Kagoshima Prefecture; DEVELOP Co., Ltd. (Hotel Business)

Providing meals

- Agreement on the provision of meals, including preparation in **food trucks**, during disasters

Parties involved: Uwajima City, Ehime Prefecture; Ehime Kitchen Car Association

- Agreement on **support for providing meals**

Parties involved: Tatebayashi City, Gunma Prefecture; Forest Co., Ltd. (food service business)

Improving the quality of life

- Agreement on cooperation in supplying **toilet cars** and **mobile office cars** during disasters

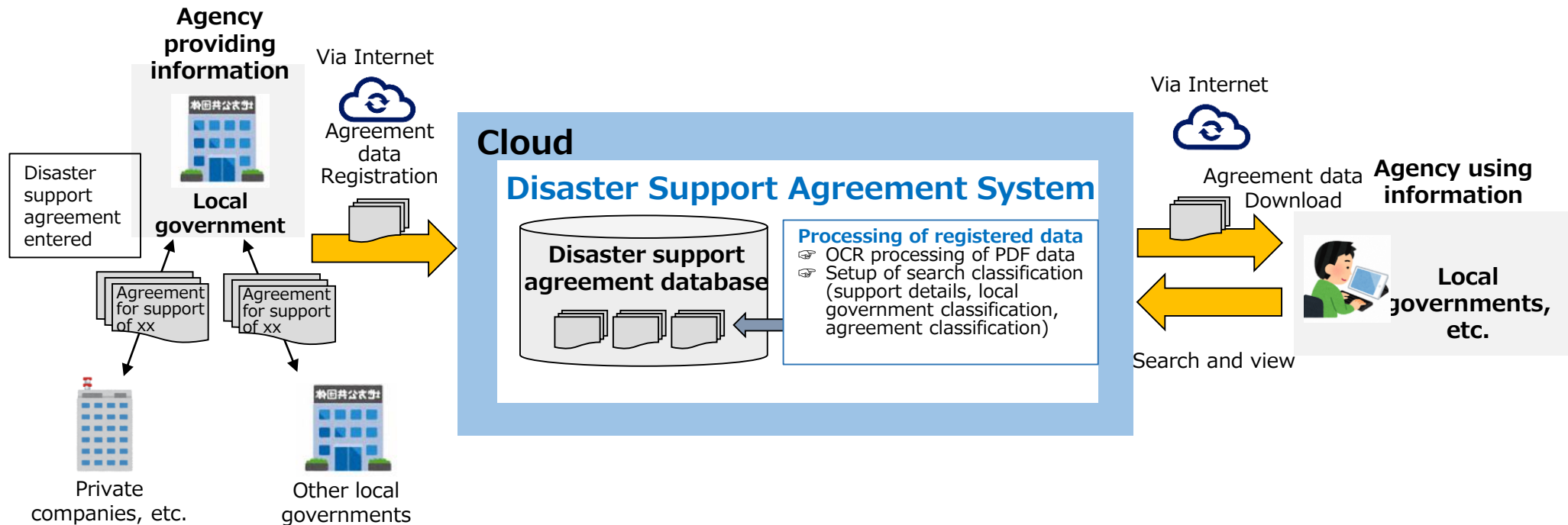
Parties involved: Ama City, Aichi Prefecture; Tough Varrier Co., Ltd. (lease company)

- Agreement on the provision of **mobile laundry** facilities during disasters

Parties involved: Yabu City, Hyogo Prefecture; Yamamoto-unyu Co., Ltd.

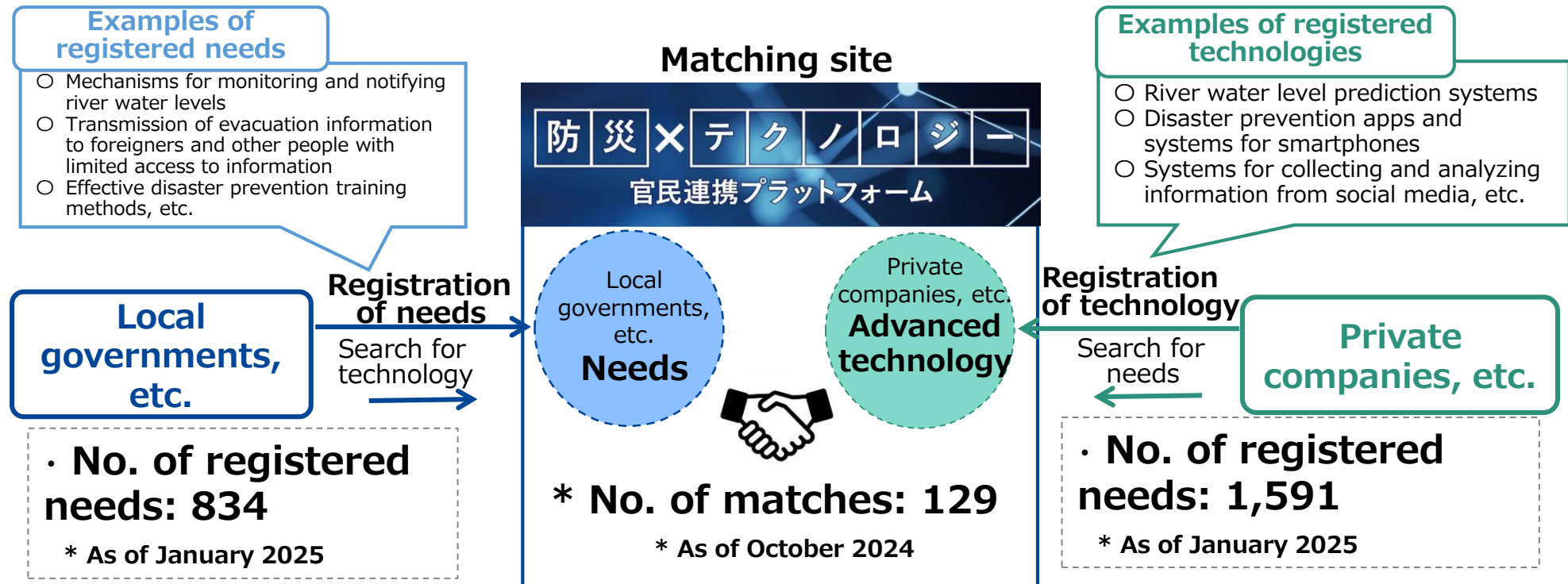
Promoting the creation of a database for disaster response agreements

- ✓ In FY2021, a cloud-based system called the Disaster Support Agreement System was introduced. This system enables users to search and view the database at any time. Local governments can utilize this platform to gather information about the agreement status of other local governments and draft agreement documents, thereby facilitating the development of new agreements.



Promoting public-private collaboration through the Disaster Risk Reduction x Technology Public-Private Partnership Platform

- As part of the “Disaster Risk Reduction x Technology Public-Private Partnership Platform” (Prevention Technology PF), a matching site was launched in July 2021. This site aims to connect the challenges and needs of local governments involved in disaster response with the advanced technologies offered by private companies and other entities.
- In addition to its matching functions, the platform allows users to search for needs and advanced technologies based on different disaster phases (ranging from pre-disaster to recovery and reconstruction) and various disaster types (such as wind and water disasters, earthquakes, etc.).



Scan here to register with the
Prevention Technology PF site

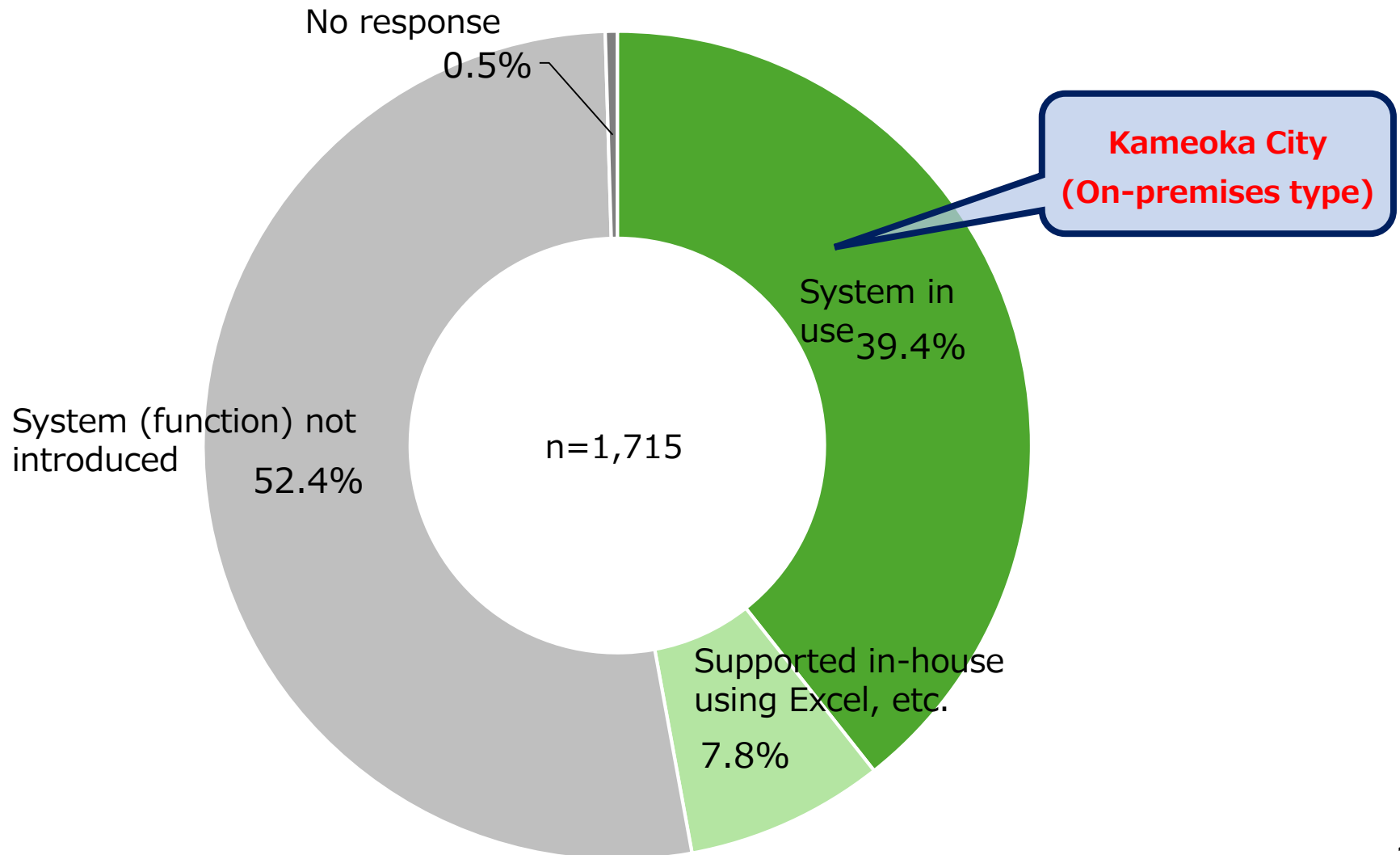


"Creation and provision of a disaster victim register"



FY2024 "Survey on the introduction and use of disaster victim support systems" (Cabinet Office)

Status of digitization for the "creation and provision of a disaster victim register" [nationwide]





- To promote the development of local government systems, the Cabinet Office established a “Disaster Victims Supporting Cloud System.” The Japan Agency for Local Authority Information Systems (J-LIS) began operating the system in FY2022.
- My Number cards can be utilized to manage entry and exit at evacuation shelters, as well as to issue Disaster Affected Certificates at convenience stores, enhancing both efficiency and convenience.

